1 BEFORE THE ARIZONA CORPORATION COMMISSION Arizona Corporation Commission **COMMISSIONERS** DOCKETED 3 JEFF HATCH-MILLER, Chairman WILLIAM A. MUNDELL MAR - 9 2005 4 MARC SPITZER MAR 1 0 2005 MIKE GLEASON DOCKETED BY 5 KRISTIN K. MAYES Corporation Commission 6 Director Of Utilities IN THE MATTER OF THE APPLICATION OF DOCKET NO. T-03975A-04-0499 TRANS NATIONAL COMMUNICATIONS INTERNATIONAL, INC. FOR A CERTIFICATE 8 OF CONVENIENCE AND NECESSITY TO 67672 DECISION NO. PROVIDE COMPETITIVE RESOLD AND 9 FACILITIES-BASED LOCAL EXCHANGE TELECOMMUNICATIONS SERVICES IN **OPINION AND ORDER** 10 ARIZONA. 11 DATE OF HEARING: January 24, 2005 12 PLACE OF HEARING: Phoenix, Arizona 13 ADMINISTRATIVE LAW JUDGE: Teena Wolfe 14 APPEARANCES: Mr. Michael W. Patten, ROSHKA HEYMAN & DEWULF, PLC, on behalf of Trans National 15 Communications International, Inc.; and 16 Mr. David M. Ronald, Staff Attorney, Legal Division, on behalf of the Utilities Division of the Arizona 17 Corporation Commission. 18 BY THE COMMISSION: 19 Having considered the entire record herein and being fully advised in the premises, the Arizona Corporation Commission ("Commission") finds, concludes, and orders that: 20 21 FINDINGS OF FACT 22 On July 8, 2004, Trans National Communications International, Inc. ("TNCI" or 1. "Applicant") filed with the Commission an application for a Certificate of Convenience and 23 Necessity ("CC&N") to provide resold interexchange and resold and facilities-based local exchange 24 telecommunications services within the State of Arizona ("Application"). The Application petitioned 25 26 the Commission for determination that its proposed services should be classified as competitive. 27 2. On August 17, 2004, TNCI filed an amendment to its Application withdrawing its request for authority to provide resold long distance telecommunications services. The amendment

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stated that TNCI was previously granted authority to provide resold interexchange telecommunications services.

- 3. The Commission granted TNCI authority to provide competitive resold interexchange telecommunications services, except local exchange services, in Decision No. 64982 (June 26, 2002). On October 27, 2004, the Commission's Utilities Division Staff ("Staff") filed its Staff Report, which recommended approval of the Application and included a number of additional recommendations.
- 4. On October 28, 2004, a Procedural Order was issued setting this matter for hearing on January 24, 2005 and setting various procedural deadlines.
- On December 28, 2004, Applicant docketed an Affidavit of Publication that complies with Commission rules.
- 6. On January 24, 2005, a full public hearing in this matter was held as scheduled. TNCI appeared and was represented by counsel. Staff appeared and was represented by counsel. The hearing was conducted before a duly authorized Administrative Law Judge. Evidence was presented and testimony was taken. At the conclusion of the hearing, the Administrative Law Judge took the matter under advisement.
- 7. TNCI submitted audited financial statements for the twelve months ending December 31, 2003. These financial statements list assets in excess of \$5.9 million, equity of \$251,000, and a net loss of \$1.32 million.
- 8. TNCI is incorporated under the laws of the State of Delaware and is authorized to do business in Arizona.
- 9. Applicant has the technical capability to provide the services that are proposed in its Application as amended.
- 10. Currently there are several incumbent providers of local exchange and interexchange services in the service territory requested by Applicant, and numerous other entities have been authorized to provide competitive local and interexchange services in all or portions of that territory.
  - 11. It is appropriate to classify all of Applicant's authorized services as competitive.
- 12. Staff recommended that TNCI's Application for a CC&N to provide competitive resold and facilities-based local exchange telecommunications services be granted. In addition, Staff

	further recommended that the Commission order Applicant to:		
3	(a)	within 365 days of the effective date of the Order in this matter or 30 days prior to the provision of service, whichever comes first, either 1) file a letter with the Commission's Parket C.	
۷		with the Commission's Docket Control Center stating that it provides services solely through the use of its own facilities, or 2) procure an Interconnection Agreement that must remain in effect until further Order of the Commission;	
5	(b)	within 365 days of the effective date of the Order in this matter or 30 days	
6		prior to the provision of service, whichever comes first, file with the Commission's Docket Control Center Applicant's plan to have its customers'	
7		Assistance databases, which plan must remain in effect until further Order of the Commission;	
8	(c)	nursue nermanent number nertability annual de la Laci	
9		pursue permanent number portability arrangements with other LECs pursuant to Commission rules, federal laws and federal rules;	
10 11	(d)	abide by and participate in the AUSF mechanism instituted in Decision No. 59623, dated April 24, 1996 (Docket No. RT-00000E-95-0498);	
	(e)		
12		abide by the quality of service standards that were approved by the Commission for Qwest in Docket No. T-0151B-93-0183;	
13 14	(f)	refrain from barring access to alternative local exchange service providers who wish to serve areas where Applicant is the only provider of local exchange service facilities;	
15	(g)	within 365 days of the effective date of the Order in this matter or 30 days	
16		911 service provider in the areas in which it intends to provide service that all	
17		issues associated with the provision of 911 service have been resolved with the emergency service providers, which certification must remain in effect until further Order of the Commission;	
18	(h)		
19	(h)	abide by all the Commission decisions and policies regarding CLASS services;	
20	(i)	provide 2-PIC equal access;	
21	(j)	notify the Commission immediately upon changes to its name, address or telephone number;	
22	(k)	comply with all Commission rules, Orders, and other requirements relevant to	
23		the provision of intrastate telecommunications service;	
24	(1)	maintain its accounts and records as required by the Commission;	
25 26	(m)	file with the Commission all financial and other reports that the Commission may require, and in a form and at such times as the Commission may designate;	
27	(n)	maintain on file with the Commission all current tariffs and rates, and any service standards that the Commission may require;	
28	(o)	cooperate with Commission investigations including, but not limited to,	

customer complaints;

- (p) participate in and contribute to a universal service fund, as required by the Commission;
- (q) abide by the Commission's rules and the 1996 Telecommunications Act and the rules promulgated thereunder to the extent that they apply to CLECs; and
- (r) if Applicant desires to discontinue service, file an application with the Commission pursuant to A.A.C. R14-2-1107, and notify each customer and the Commission 60 days prior to filing an application to discontinue service. Staff further recommended that Applicant's failure to comply with this requirement should result in forfeiture of Applicant's performance bond.
- 14. Staff additionally recommended that TNCI's application for a CC&N to provide intrastate telecommunications services should be granted subject to the conditions included in this Findings of Fact, that Applicant's failure to comply with these conditions result in Applicant's CC&N becoming null and void without further Order of the Commission, and that no time extensions be granted for compliance with these conditions, which are as follows:
  - (a) TNCI shall file, with the Commission's Docket Control Center, conforming tariffs for its CC&Ns to provide resold local exchange and facilities-based local exchange service within 365 days from the date of an Order in this matter or 30 days prior to providing service, whichever comes first, and in accordance with the Decision;
  - (b) TNCI shall procure a performance bond equal to \$125,000. The minimum bond amount of \$125,000 shall be increased if at any time it would be insufficient to cover advances, deposits, and/or prepayments collected from TNCI's customers. The bond amount shall be increased in increments of \$62,500 whenever the total amount of the advances, deposits and prepayments is within \$12,500 of the bond amount; and
  - (c) TNCI shall docket proof of the performance bond within 365 days of the effective date of this Order or 30 days prior to the provision of service, whichever comes first, and the performance bond must remain in effect until further Order of the Commission.
- 15. In its Staff Report, Staff stated that based on information obtained from the Applicant, it has determined that TNCI's fair value rate base is zero, and is too small to be useful in a fair value analysis.
- 16. Staff further stated that in general, rates for competitive services are not set according to rate of return regulation, and Staff reviewed the rates to be charged by the company and believes

that they are just and reasonable as they are comparable to other competitive local carriers and local incumbent carriers and to the rates that TNCI charges in other jurisdictions. Therefore, while Staff considered the fair value rate base information submitted by TNCI, the fair value rate base information provided should not be given substantial weight in this analysis.

- 17. Staff's recommendations, as set forth herein, are reasonable.
- 35. TNCI's fair value rate base is determined to be zero for purposes of this proceeding.

## **CONCLUSIONS OF LAW**

- 1. Applicant is a public service corporation within the meaning of Article XV of the Arizona Constitution and A.R.S. §§ 40-281 and 40-282.
- 2. The Commission has jurisdiction over Applicant and the subject matter of the Application.
  - 3. Notice of the Application was given in accordance with the law.
- 4. A.R.S. § 40-282 allows a telecommunications company to file an application for a CC&N to provide competitive telecommunications services.
- 5. Pursuant to Article XV of the Arizona Constitution, as well as the Arizona Revised Statutes, it is in the public interest for Applicant to provide the telecommunications services set forth in its Application as amended.
- 6. Applicant is a fit and proper entity to receive a CC&N authorizing it to provide competitive resold and facilities-based local exchange telecommunications services in Arizona, subject to the conditions recommended by Staff as set forth in Findings of Fact No. 14 above.
- 7. Applicant should be ordered to comply with the requirements recommended by Staff as set forth in Findings of Fact No. 13 above.
- 8. The telecommunications services that the Applicant intends to provide are competitive within Arizona.
- 9. Pursuant to Article XV of the Arizona Constitution as well as the Commission's Competitive Rules, it is just and reasonable and in the public interest for Applicant to establish rates and charges that are not less than the Applicant's total service long-run incremental costs of providing the competitive services approved herein.

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10. Staff's recommendations, as set forth herein, are reasonable and should be adopted.

11. Applicant's competitive rates, as set forth in its proposed tariffs, are just and reasonable and should be approved.

## ORDER

IT IS THEREFORE ORDERED that the Application of Trans National Communications International, Inc. for a Certificate of Convenience and Necessity for authority to provide competitive facilities-based and resold local exchange telecommunications services in Arizona shall be, and is hereby, granted, conditioned upon Trans National Communications International, Inc.'s timely compliance with the following two Ordering Paragraphs.

IT IS FURTHER ORDERED that Trans National Communications International, Inc. shall file tariffs conforming to the proposed tariffs in its application within 365 days of this Decision or 30 days prior to providing service, whichever comes first.

IT IS FURTHER ORDERED that Trans National Communications International, Inc. shall procure and docket proof of a performance bond equal to \$125,000 the earlier of 365 days from the effective date of this Order or 30 days prior to the commencement of service, and shall increase the bond in increments of \$62,500 whenever the total amount of collected advances, deposits and prepayments is within \$12,500 of the bond amount.

IT IS FURTHER ORDERED that if Trans National Communications International, Inc. fails to meet the timeframes outlined in the Ordering Paragraphs above, that the Certificate of Convenience and Necessity conditionally granted herein shall become null and void without further Order of the Commission.

IT IS FURTHER ORDERED that Trans National Communications International, Inc. shall comply with all of the Staff recommendations set forth in Findings of Fact No. 13 above.

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1 IT IS FURTHER ORDERED that if Trans National Communications International, Inc. fails 2 to notify each of its customers and the Commission at least 60 days prior to filing an application to 3 discontinue service pursuant to A.A.C. R14-2-1107, that Trans National Communications 4 International Inc.'s performance bond shall be forfeited. 5 IT IS FURTHER ORDERED that this Decision shall become effective immediately. 6 BY ORDER OF THE ARIZONA CORPORATION COMMISSION. atch- Miller COMMISSIONER COMMISSIONER 10 11 COMMISSIONER COMMISSIONER 12 13 IN WITNESS WHEREOF, I, BRIAN C. McNEIL, Executive 14 Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the 15 Commission to be affixed at the Capitol, in the City of Phoenix, this 9th day of March, 2005. 16 17 18 BRIAN C. McNEIL **EXECUTIVE SECRETARY** 19 20 21 DISSENT 22 DISSENT \_\_\_\_\_ 23 24 25 26 27 28

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